

**UNITED STATES DISTRICT COURT  
FOR THE MIDDLE DISTRICT OF NORTH CAROLINA**

NORTH CAROLINA DEMOCRATIC  
PARTY,

Plaintiff,

v.

Civil Action No. - \_\_\_\_\_

NORTH CAROLINA REPUBLICAN PARTY,  
DONALD J. TRUMP FOR PRESIDENT, INC.,  
ROGER J. STONE, JR., and STOP THE  
STEAL INC.,

Defendants.

**VOTER INTIMIDATION COMPLAINT PURSUANT TO THE VOTING  
RIGHTS ACT OF 1965 AND THE KU KLUX KLAN ACT OF 1871**

Plaintiff North Carolina Democratic Party hereby alleges as follows:

**INTRODUCTION**

1. The campaign of Donald J. Trump, Trump’s close advisor Roger J. Stone, Jr., Stone’s organization Stop the Steal Inc., the North Carolina Republican Party (“NCRP”), and others are conspiring to threaten, intimidate, and thereby prevent minority voters in North Carolina from voting in the 2016 election. The presently stated goal of the Trump Campaign, as explained by an unnamed official to Bloomberg News on October 27, is to depress voter turnout—in the official’s words: “We have three major voter suppression operations under way” that target African Americans and other groups of voters. While the official discussed communications strategies designed to decrease interest in voting, it has also become clear in recent weeks that Trump has sought to advance his campaign’s goal of “voter suppression” by

using the loudest microphone in the nation to implore his supporters to engage in unlawful intimidation at North Carolina polling places. Trump's exhortations have been amplified by direct and tacit assistance from the NCRP and Stone, who helped pioneer similar tactics in the 1980s before those efforts were blocked by the federal courts. All have sought to organize, fund, and assist Trump's supporters to carry out the Trump Campaign's goals. And Trump's supporters have responded with pledges to descend upon polling places in "certain areas," including North Carolina, where many minority voters live in order to interfere with their efforts to exercise the franchise.

2. In North Carolina, a Trump supporter who is also a poll worker has been spotted carrying a baseball bat marked "TRUMP." It has been reported that, in North Carolina, "someone showed up to early voting with a badge saying 'poll observer' and was photographing and videotaping cars coming and going and 'generally being an intimidating factor there.'" And it has been reported that "a cadre" of Trump supporters "plan to be in Charlotte" as "part of" Defendant Roger Stone's "Stop the Steal" movement. Intimidating voters at polls – including by photographing and videotaping them – violates federal law.

3. In the aftermath of previous voter suppression efforts in our history, Congress responded forcefully by enacting laws that unequivocally prohibit voter intimidation. In the 1870s, in response to threats of political violence and harassment against former slaves and their white supporters by the newly formed Ku Klux Klan, Congress banned private conspiracies to intimidate or threaten voters. In the 1960s, in response to the menacing of African Americans who sought their full rights at the ballot box, Congress prohibited any threats or intimidation against any and all persons engaged in the democratic process.

4. Voter intimidation is especially pernicious when it is condoned or encouraged by a candidate or political party. The Republican National Committee (“RNC”) recognized the dangers and illegality of party-sponsored efforts to intimidate voters in resolving a 1981 lawsuit, which alleged that it “enlisted the help of off-duty sheriffs and police officers to intimidate voters by standing at polling places in minority precincts during voting with ‘National Ballot Security Task Force’ armbands” and visible firearms, in violation of the Voting Rights Act of 1965. *Democratic Nat’l Comm. v. Republican Nat’l Comm.*, 673 F.3d 192, 196 (3d Cir. 2012). In a 1982 Consent Decree settling that lawsuit, the RNC and the New Jersey Republican State Committee agreed, *inter alia*, to:

- a. “as a first resort, use established statutory procedures for challenging unqualified voters”;
- b. “comply with all applicable state and federal laws protecting the rights of duly qualified citizens to vote for the candidate(s) of their choice”;
- c. “refrain from giving any directions to or permitting their employees to campaign within restricted polling areas or to interrogate prospective voters as to their qualifications to vote prior to their entry to a polling place”;
- d. “refrain from undertaking any ballot security activities in polling places or election districts where the racial or ethnic composition of such districts is a factor in the decision to conduct, or the actual conduct of, such activities there and where a purpose or significant effect of such activities is to deter qualified voters from voting”; and
- e. “refrain from having private personnel deputized as law enforcement personnel in connection with ballot security activities.”

*Id.* at 196-97 (internal citations and quotation marks omitted).

5. The Consent Decree has been updated, affirmed against challenge, and enforced by several courts, including the U.S. Court of Appeals for the Third Circuit. *See id.* at 220. In rejecting the RNC's 2009 request that the Consent Decree be set aside, the District Court for the District of New Jersey held that "[v]oter intimidation presents an ongoing threat to the participation of minority individuals in the political process, and continues to pose a far greater danger to the integrity of that process than the type of voter fraud the RNC is prevented from addressing by the Decree." *Democratic Nat'l Comm. v. Republican Nat'l Comm.*, 671 F. Supp. 2d 575, 578-79 (D.N.J. 2009), *aff'd*, 673 F.3d 192 (3d Cir. 2012). On October 26, 2016, citing the RNC's coordination with the Trump Campaign's voter intimidation efforts, the Democratic National Committee moved to hold the RNC in contempt of the Consent Decree. *See Democratic Nat'l Comm. v. Republican Nat'l Comm.*, No. 81-cv-3876 (JMV), Dkt. No. 95 (D.N.J. Oct. 26, 2016).

6. In this action, Plaintiff alleges Defendants' coordinated campaign of vigilante voter intimidation also violates the Ku Klux Klan Act of 1871 and the Voting Rights Act of 1965.

7. Immediate relief is necessary. There are only 5 days left until voting begins in North Carolina. Trump's calls for unlawful intimidation have grown louder and louder, and the conspiracy to harass and intimidate voters on Election Day has already resulted in acts that threaten the voting rights of registered North Carolina voters. The North Carolina Democratic Party, and untold numbers of North Carolina voters, will suffer irreparable harm if the right to vote is imperiled by the same forms of harassment that federal law has prohibited since shortly after the Civil War.

## PARTIES

8. Plaintiff North Carolina Democratic Party is a state party organization affiliated with the Democratic Party, headquartered in Raleigh, North Carolina. The North Carolina Democratic Party works to increase awareness about Democrats participating in local, county, state, and federal elections. *See* “Our Candidates,” <http://ncdp.org/candidates/> (last visited Nov. 1, 2016).

9. Defendant North Carolina Republican Party is a political organization with its principal place of business in Raleigh, North Carolina. The NCRP works to increase awareness about Republicans participating in local, county, state, and federal elections. *See* “Principles of the North Carolina Republican Party,” <http://nc.gop/about/> (last visited Nov. 1, 2016).

10. Defendant Roger J. Stone, Jr., is a resident of Florida. Stone is a Republican political operative and longtime associate of Trump’s. Stone is a vocal proselytizer of Trump’s false voter fraud claims and his calls for vigilante action, including through Stone’s “super PAC,” Stop the Steal Inc., its website [stopthesteal.org](http://stopthesteal.org), and many forms of social media. Stone has encouraged Trump supporters to wear red shirts on Election Day, in large part to menace voters. Stone was a key advisor to the 1981 campaign of former New Jersey Governor Thomas Kean, in which a “ballot security” force wearing black armbands engaged in widespread voter intimidation in Democratic areas of the state, leading to the above-described nationwide Consent Decree barring supposed ballot security efforts by the Republican Party.

11. Defendant Stop the Steal Inc. is a “super PAC” formed by Stone on April 6, 2016, under Section 527 of the Internal Revenue Code. Stop the Steal Inc. is devoted to promoting Stone’s conspiracy theories regarding voter fraud, and to using fears of a “rigged” election to organize and recruit poll watchers to harass and intimidate perceived Democratic voters on

Election Day. Stop the Steal Inc. is headquartered at 3843 South Bristol Street, Suite 312, Santa Ana, California.

12. Defendant Donald J. Trump for President, Inc. (the “Trump Campaign”) is the campaign of Donald J. Trump for the presidency of the United States. The Trump Campaign is headquartered at 725 Fifth Avenue, New York, New York.

### **JURISDICTION AND VENUE**

13. The Court has subject matter jurisdiction over this action under 28 U.S.C. § 1331 because this action arises under federal law, specifically Section 2 of the Ku Klux Klan Act of 1871, 42 U.S.C. § 1985(3), and Section 11(b) of the Voting Rights Act of 1965, 52 U.S.C. § 10307(b).

14. Personal jurisdiction exists over Defendants pursuant to the North Carolina General Statute section 1-75.4 because certain Defendants are “engaged in substantial activity within this State,” causing injury to person or property “arising out of an act or omission within this State,” and other Defendants are causing injury to person or property “within this State arising out of an act or omission outside this State” by means of “[s]olicitation or services activities [] carried on within this State by or on behalf of the defendant.” N.C. Gen. Stat. Ann. § 1-75.4(2)-(4).

15. The North Carolina Democratic Party has standing in this action because it is supporting many candidates for office in the election to be held on November 8, 2016, including Democratic candidates in the Presidential, Senate, House, and numerous statewide elections. The Party is threatened with immediate and irreparable injury if the vigilante voter intimidation campaign by Trump, Stone, and their co-conspirators succeeds in disrupting or changing the results of the election by means of an unlawful conspiracy. The North Carolina Democratic Party has standing on behalf of itself and its supporters.

16. Venue is proper in this district under 28 U.S.C. § 1391(b) because significant events giving rise to this action occurred in this district.

17. The allegations herein justify immediate temporary relief in order to prevent irreparable harm. An injunction against the Trump Campaign and its co-conspirators' planned intimidation tactics is the only way to protect thousands of North Carolina voters from harassment, threats, or intimidation that could discourage them from voting in the upcoming election.

### **FACTUAL ALLEGATIONS**

#### **I. CONGRESS REGULATES VOTER INTIMIDATION FOR OVER A CENTURY IN RESPONSE TO POLLING PLACE VIGILANTISM**

18. The Ku Klux Klan Act of 1871 (the "Klan Act") was the last of the Enforcement Acts—legislation passed during Reconstruction to protect the suffrage rights of newly freed slaves, including by protecting them and their supporters from violence and harassment. President Grant requested the legislation in order to empower him to stamp out the first generation of the Ku Klux Klan, which Congress granted within a month of the request.

19. The Klan Act, as currently codified in 42 U.S.C. § 1985(3), provides for damages and equitable relief "if two or more persons conspire to prevent by force, intimidation, or threat, any citizen who is lawfully entitled to vote, from giving his support or advocacy in a legal manner, toward or in favor of . . . an elector for President or Vice President, or as a Member of Congress of the United States; or to injure any citizen in person or property on account of such support or advocacy." The Act further provides that an action will lie against the conspirators so long as "one or more persons engaged" in the conspiracy "do, or cause to be done, any act in furtherance of the object of such conspiracy." As the Supreme Court made clear in *Ex parte Yarbrough*, 110 U.S. 651 (1884), the constitutional basis for this broad provision—whose text

requires no showing of racial intent or animus, only a conspiracy to intimidate voters—is the Constitution’s Elections Clause.

20. Nearly a century later, in 1965, Congress again invoked its broad Elections Clause power to protect the franchise. Responding to numerous instances of intimidation in both elections and registration efforts in the Jim Crow South, including the killing of black and white activists seeking to register African Americans to vote, Congress passed Section 11(b) of the Voting Rights Act. Section 11(b) prohibits actual or attempted “intimidation,” “threats,” or “coercion” against a person, either “for voting or attempting to vote” or “for urging or aiding any person to vote or attempt to vote.” 52 U.S.C. § 10307(b). Section 11(b) authorizes private suits against private actors, even in the absence of any action by a state or state official. *Id.*

21. Congress has thus enacted two broad statutes to prevent voter intimidation. As courts have made clear, it violates Section 11(b) to follow voters around, stand behind them taking notes, follow them into the parking lot, or loudly discuss voter fraud laws in their presence. *See, e.g.,* Temporary Restraining Order, *Daschle v. Thune*, No. 04-cv-4177, Dkt. No. 6 (D.S.D. Nov. 2, 2004) (entering a Temporary Restraining Order prohibiting a Republican Senate candidate and his supporters from continuing to “follow[] Native Americans from the polling places,” “copy the license plates of Native Americans driving to the polling places” and record “the license plates of Native Americans driving away from the polling places”). Invasions of physical space and intimations of possible future violence, prosecution, or legal action based on a voter’s presence at the polls constitute unlawful voter intimidation. And even as to those persons who do not directly participate in those activities, the Klan Act makes it unlawful to conspire with others to promote, organize, and facilitate those efforts.

## **II. TRUMP AND STONE ISSUE A CALL TO INTIMIDATE VOTERS IN THE 2016 ELECTION ON THE BASIS OF BOGUS CLAIMS OF VOTER FRAUD**

22. In the months leading up to the 2016 election, Trump has made an escalating series of statements, often racially tinged, suggesting that his supporters should go to particular precincts on Election Day and intimidate voters—and that if they do not do so, he will lose the election because certain people, in certain precincts, will vote repeatedly for Secretary Hillary Rodham Clinton.

23. For example, Trump told a crowd in Altoona, Pennsylvania, in August that “I hope you people can . . . not just vote on the 8th, [but also] go around and look and watch other polling places and make sure that it’s 100-percent fine. We’re going to watch Pennsylvania—go down to certain areas and watch and study—[and] make sure other people don’t come in and vote five times. . . . The only way we can lose, in my opinion—and I really mean this, Pennsylvania—is if cheating goes on.”

24. In a speech ten days later in Ohio, Trump explained that he did not just mean that supporters should “watch”: “You’ve got to get everybody to go out and watch, and go out and vote,” Trump said. “And when [I] say ‘watch,’ you know what I’m talking about, right?” Trump has explained that his “watchers” should act in a capacity similar to law enforcement, even though they will not in fact be acting in a law-enforcement capacity. In other words, Trump is encouraging his supporters to act as vigilantes.

25. Trump has specifically encouraged his supporters who work in law enforcement to use their official authority to assist in “watching” Democratic-leaning communities. For example, he stated at the Altoona rally in August that to protect against supposed voter fraud, “[w]e have to call up law enforcement” and “we have to have the sheriffs and the police chiefs and everybody watching.”

26. In the midst of these comments, the Trump Campaign rolled out a form on its website for supporters to sign up to be “Trump Election Observers” in order to “Stop Crooked Hillary From Rigging This Election!”

27. Trump’s exhortations have grown more ominous and specific as the election draws closer. At an October 1st rally in Manheim, Pennsylvania, for example, Trump instructed his supporters to “go check out [other] areas because a lot of bad things happen, and we don’t want to lose for that reason.”

28. Trump and Trump Campaign surrogates have told supporters that voters of color should be suspected of fraud. Trump has suggested that Latino voters are undocumented immigrants whom the federal government has allowed to “pour into this country” specifically to vote in the election. And in a nationally televised interview on October 16, former New York City Mayor and Trump surrogate Rudy Giuliani expressed that voter fraud is concentrated in predominantly minority communities in “inner cities” that support “Democrats,” like “Philadelphia and Chicago.”

29. While speaking in Ambridge, Pennsylvania, on October 11, Trump warned that it is “[s]o important that you watch other communities”—which, he clarified, meant Philadelphia—“because we don’t want this election stolen from us . . . . And everybody knows what I’m talking about.” Trump was referring in particular to stories he had circulated earlier in the summer about Philadelphia precincts comprised nearly exclusively of African American voters in which Mitt Romney received no votes in 2012. At that same rally, a prominent Trump supporter, U.S. Representative Bill Shuster, made clear that Trump supporters should focus their voter intimidation in Philadelphia, stating: “The people in Western and Central Pennsylvania have to overcome what goes on down in Philadelphia—the cheating.” Another prominent

Trump supporter, former Speaker of the House Newt Gingrich, has similarly stated that the election might be “stolen” because of voter fraud in Philadelphia and other Democratic-leaning communities: “You look at Philadelphia, you look at St. Louis, you look at Chicago, I mean, again, I’m old enough, I remember when Richard Nixon had the election stolen in 1960 . . . . So to suggest that we have—that you don’t have theft in Philadelphia is to deny reality.”

30. Trump’s vice presidential running mate, Indiana Governor Mike Pence, has joined in Trump’s calls, stating that “we’re encouraging all our supporters . . . to be involved” in monitoring polling places for voter fraud.

31. Trump asserts at rallies that the presence of fraud at the polls will prevent him from winning the November 8 election. His comments are consistently directed at Democratic-leaning communities with large minority populations. For example, at an October 18 rally in Colorado Springs, Colorado, Trump warned his supporters about voter fraud: “[T]ake a look at Philadelphia, what’s been going on, take a look at Chicago, take a look at St. Louis. Take a look at some of these cities, where you see things happening that are horrendous.”

32. At an October 20 rally in Delaware, Ohio, Trump told the crowd that Secretary Clinton is “truly capable of anything, including voter fraud.” At the same rally, Trump repeated what he called “terrible, frightening statistics” (which also happen to be false), like the claim that “fourteen percent of non-citizens are registered to vote,” or that “1.8 million people are dead, but they’re registered to vote, some of whom voted even though they’re dead. Which is really a hard thing to do. But it’s easy, if fraud is involved. . . . One was a Republican, and after death, became a Democrat. It’s true!”

33. At a rally in Golden, Colorado on October 29, 2016, Trump accused postal workers of throwing out ballots that they don’t “like.” Trump told the crowd, “I have real

problems with ballots being sent. Does that make sense? Like people saying, ‘Oh here’s a ballot,’ being, ‘here’s another ballot—throw it away, throw it away. Oh, here’s one I like, we’ll keep that one. I have real problems—so get your ballots in. We’re trying to have some pretty good supervision out there. We got a lot of people watching you people that collect the ballots. We got a lot of people watching the people that collect the ballots. Now, the, you know, dishonest media will say, ‘Oh, that wasn’t nice. Everything is so honest. Everything in our country—’ We have 1.8 million people that are dead registered to vote. Right? And some of them vote. I wonder how that happens. We have 2.7 million people on more than one state, they’re registered two states, and sometimes more than that. And I could go on and on and on.” See “Full Speech: Donald Trump Rally in Golden, Colorado,” at 43:05-44:02, YouTube, (Oct. 29, 2016), [https://www.youtube.com/watch?v=\\_6I1xXf\\_QmE](https://www.youtube.com/watch?v=_6I1xXf_QmE).

34. Stone has amplified Trump’s message. Stone is a far-right-wing political operative who has served as a close advisor to Trump throughout his run for President. Stone has a history of engaging in voter intimidation, racist and misogynist hate speech, and incitement. Stone has publicly called for the execution of Secretary Clinton, Senator Bernie Sanders, and George Soros, among others. He has referred to Herman Cain as a “mandingo,” to former presidential candidate Ben Carson as an “Uncle Tom,” and Representative Allen West as an “arrogant know-it-all negro.” He is also the peddler of numerous widely discredited conspiracy theories, just a few of which include that the Bush family tried to assassinate President Reagan, that President Lyndon Johnson orchestrated the assassination of President John F. Kennedy, and that Senator Ted Cruz’s father was tied to the Kennedy assassination.

35. Stone’s super PAC, Stop the Steal Inc., is currently running a website called “StopTheSteal.org,” through which Stone is actively signing up Trump supporters to “volunteer”

to fight “voter fraud.” #StopTheSteal is a popular hashtag among Trump supporters on Twitter, and Stone’s group maintains an active Facebook presence. Stone and his organization also have widely disseminated messages via websites such as stopthesteal.org and through social media under hashtags such as #StopTheSteal. One image disseminated by Stop the Steal falsely states: “HILLARY CLINTON CHEATED AND STOLE THE PRIMARY FROM BERNIE . . . WE THE PEOPLE CAN STOP HER FROM STEALING THE GENERAL.” Another states that “25% of Votes needed to win, is decided by illegals” and that hundreds of “electoral votes [are] at RISK of being RIGGED.” Through these and other messages, Stone has sought to encourage Trump supporters to engage in unlawful voter intimidation.

36. Stone is also using social media to promote the common plan that Trump supporters—and particularly those who have agreed to engage in vigilante “ballot security” efforts—wear red shirts on Election Day.

37. Further, Stone and Stop the Steal Inc. are actively recruiting Trump supporters for “exit polling,” specifically targeting nine Democratic-leaning areas with large minority populations, including in North Carolina. As of October 29, 2016, Stone claimed to have organized 2,177 volunteers to engage in this “exit polling” operation.

38. Stone’s purported polling exercise serves no legitimate purpose. Stone does not run a polling firm, and effective “exit polling” requires focusing on competitive electoral districts rather than areas that vote overwhelmingly for one party. On information and belief, the purpose and effect of these so-called “exit polling” activities, which are focused on minority communities such as certain areas in North Carolina, is to discourage or intimidate urban and minority voters from casting ballots.

39. Through an organization called “Vote Protectors,” Stone has also recruited hundreds of volunteers to watch polling places. The Vote Protectors website permits any volunteer to download and print official-looking identification badges, and asks that volunteers “commit to go out in November and Youtube and Periscope streams to the [Vote Protectors] website.” The website offers detailed instructions for posting videos of voters online but provides few instructions for conducting legitimate exit polling. Instead, volunteers are permitted to tally up votes on the Vote Protectors website—for Trump or any other candidate—without any proof that they had spoken to voters or visited a polling site. Vote Protectors discontinued some, but not all, of these practices after they were exposed by a national media outlet.

40. As recently as October 26, 2016, Vote Protectors encouraged volunteers it styles “citizen journalists” to “approach voters at the polls,” identify themselves as “reporting for Vote Protectors,” and ask them about election fraud.

41. The notion of widespread voter fraud in modern American politics is itself a fraud. Every attempt to verify the presence of voter fraud has proven fruitless. *See generally* Lorraine C. Minnite, *The Myth of Voter Fraud* (2010) (concluding that the notion of widespread voter fraud is a “myth”). One 2014 study found 241 potentially fraudulent ballots had been cast nationwide over a fourteen-year period—*out of 1 billion ballots cast*.

42. Those statistics help explain why the courts that have examined the evidence have concluded that widespread voter fraud does not exist. In a challenge to Pennsylvania’s voter ID law, for example, “[t]he parties [we]re not aware of any incidents of in-person voter fraud in Pennsylvania and d[id] not have direct personal knowledge of in person voter fraud elsewhere.” *Applewhite v. Commonwealth*, No. 330 M.D. 2012, 2014 WL 184988, at \*57 (Pa. Commw. Ct.

Jan. 17, 2014). A federal judge in North Dakota recently determined that “[t]he undisputed evidence before the Court reveals that voter fraud in North Dakota has been virtually non-existent.” *Brakebill v. Jaeger*, No. 16-cv-00008 (DLH), Dkt. No. 50 (D.N.D. Aug. 1, 2016). A federal judge in Wisconsin has similarly observed that “[t]he Wisconsin experience demonstrates that a preoccupation with mostly phantom election fraud leads to real incidents of disenfranchisement, which undermine rather than enhance confidence in elections, particularly in minority communities.” *One Wis. Inst. v. Thomsen*, No. 15-cv-324 (JDP), 2016 WL 4059222, at \*2 (W.D. Wis. July 29, 2016); *see also Crawford v. Marion Cty. Election Bd.*, 553 U.S. 181, 194 (2008) (“The only kind of voter fraud that SEA 483 addresses is in-person voter impersonation at polling places. The record contains no evidence of any such fraud actually occurring in Indiana at any time in its history.”); *Veasey v. Abbott*, 830 F.3d 216, 238 (5th Cir. 2016) (“[T]he evidence before the Legislature was that in-person voting, the only concern addressed by SB 14, yielded only two convictions for in-person voter impersonation fraud out of 20 million votes cast in the decade leading up to SB 14’s passage.”); *League of Women Voters of N.C. v. North Carolina*, 769 F.3d 224, 246 (4th Cir. 2014) (“North Carolina asserts goals of electoral integrity and fraud prevention. But nothing in the district court’s portrayal of the facts suggests that those are anything other than merely imaginable.”); *Frank v. Walker*, 17 F. Supp. 3d 837, 848 (E.D. Wis. 2014) (“[I]t appears that there have been zero incidents of in-person voter-impersonation fraud in Wisconsin during recent elections.”), *rev’d on other grounds*, 768 F.3d 744 (7th Cir. 2014); *Lee v. Va. State Bd. of Elections*, No. 3:15-cv-357-HEH, 2016 WL 2946181, at \*23 (E.D. Va. May 19, 2016) (“evidence of actual voter impersonation-type fraud was scant”).

43. The fact that widespread voter fraud is a myth does not prevent many people—particularly those who are listening most closely to the RNC, Trump, and their surrogates such as

Stone—from believing it is real. As a recent Washington Post-ABC poll showed, nearly 70% of Trump’s supporters (but less than half of all voters) believe that voter fraud happens “very often” or “somewhat often.” This widespread belief, despite a total lack of evidence to support it, has been stoked for decades by certain elements of the Republican Party, including Stone and Trump’s allies in the so-called “alt-right” media ecosystem, such as the Breitbart website that was run until recently by Trump Campaign CEO Steve Bannon. In the last few months alone, Breitbart has run dozens of articles on supposed voter fraud, with ominous headlines about “Obama forces” and “Soros-backed” cover-ups, and Stone has appeared on Breitbart-affiliated radio stations to echo Trump’s fear-mongering about a stolen election. Stone’s “StopTheSteal” campaign has fanned these flames by widely distributing via social media and elsewhere the false claim that “the Democratic National Committee” and “the Clintons” “intend to flood the polls with illegals” and encouraging Trump supporters to “monitor for voting fraud” in “targeted localities.” And, appearing on Face the Nation on October 23, 2016, RNC Chairman Reince Priebus declared that voter fraud “is real,” and that what Trump is doing is “trying to also tell his folks to watch out for this fraud that might occur.”

44. Voter intimidation efforts aimed at suppressing minority voters have frequently been “ostensibly aimed at combatting voter fraud.” *Ne. Ohio Coal. for the Homeless v. Husted*, No. 2:06-cv-896, 2016 WL 3166251, at \*28 (S.D. Ohio June 7, 2016), *aff’d in part, rev’d in part on other grounds*, No. 16-3603, 2016 WL 4761326 (6th Cir. Sept. 13, 2016); *see also Veasey*, 830 F.3d at 237 (“[T]he record shows that Texas has a history of justifying voter suppression efforts such as the poll tax and literacy tests with the race-neutral reason of promoting ballot integrity.”). As the New Jersey District Court held in rejecting the RNC’s 2009 request to vacate the Consent Decree, “[v]oter intimidation presents an ongoing threat to the participation of

minority individuals in the political process, and continues to pose a far greater danger to the integrity of that process than the type of voter fraud the RNC is prevented from addressing by the Decree.” *Democratic Nat’l Comm.*, 671 F. Supp. 2d at 578-79.

45. North Carolina has a sad history of race-based voter suppression, including even state-sponsored suppression. *See, e.g., N. Carolina State Conference of NAACP v. McCrory*, 831 F.3d 204, 223 (4th Cir. 2016) (“The record is replete with evidence of instances since the 1980s in which the North Carolina legislature has attempted to suppress and dilute the voting rights of African Americans.”) In North Carolina’s 1990 Senate election, for example, concrete evidence surfaced that the Republican Party of North Carolina and Republican Senator Jesse Helms’ campaign committee mailed intimidating postcards to African American voters. Specifically, the two groups acted in concert to mail approximately 125,000 postcards providing “false information about voter eligibility” and warning recipients that “vote fraud was punishable by imprisonment.” The postcards incorrectly told recipients that they could not vote if they have not lived in their precinct for at least the previous 30 days. Ninety-seven percent (97%) of the recipients were African American. Judge Debevoise of the District of New Jersey found that the North Carolina Republican Party was directly involved with the dissemination of the intimidating materials. He also “criticized the Republican National Committee as failing to do enough to insure that the party’s efforts to deter voter fraud did not become an effort to intimidate minority voters.”

46. Similarly, in 2013, Pasquotank Republican Party Chair, Richard Gilbert targeted intimidation tactics towards young, minority college students. Gilbert challenged the registration of fifty-eight (58) college voters—all of whom were African American students attending

Elizabeth City State University, a local historically black university. Two (2) of the fifty-eight (58) were able to successfully regain the right to vote through a hearing.

47. Most recently, in 2016, state officials have been sued over a similar voter suppression scheme. As one media outlet reported, “[t]he North Carolina chapter of the NAACP, along with a handful of individual voters, sued the state's elections board and three county elections boards Monday over an alleged voter purge that it claims disproportionately affected African Americans.” The State’s most recent voter suppression scheme has the potential to affect thousands of minority voters, including a 100-year-old African American woman who has lived in North Carolina her entire life and voted regularly for the last twenty-four years.

48. This case comes on the heels of *North Carolina State Conference of NAACP v. McCrory*, 831 F.3d 204 (4th Cir. 2016). In that case, the Fourth Circuit addressed the intentional effort by members of the 2013 Legislature to suppress African American voting, in large part based on the pretext of preventing virtually nonexistent in-person voter fraud. The Fourth Circuit noted, “the State has failed to identify even a single individual who has ever been charged with committing in-person voter fraud in North Carolina.” *Id.* at 235. Ultimately, the plaintiffs succeeded in their request for an injunction for all challenged provisions.

49. Trump’s calls for unlawful vigilantism to stop purported voter fraud are calculated to advance a coordinated effort to harass and intimidate voters at the polls. Many of the Trump Campaign’s supporters have responded to Trump’s call to action.

### **III. REPUBLICAN NATIONAL AND STATE COMMITTEES CONSPIRE WITH TRUMP AND STONE TO ENCOURAGE VOTER INTIMIDATION**

50. As the Republican Party nominee for President, Trump and his campaign coordinate closely with the RNC and NCRP on a wide variety of matters, including overall

campaign strategy, public messaging, voter outreach, and field operations. It has been widely reported that the Trump Campaign “relinquished control over many of its tactical decisions” to the RNC. Shortly after Trump became the Republican nominee, the RNC met with the Trump Campaign to discuss what they described as “the merger.” The Trump Campaign and RNC “negotiated a partnership,” in which the RNC “buil[t] assets and infrastructure and the nominee gets to benefit from it.”

51. On May 25, 2016, the RNC created a joint fundraising committee with the Trump Campaign specifically to fund the Trump Campaign and its operations, and to elect Republicans up and down the ballot.

52. The Trump Campaign has decided largely to refrain from setting up its own offices and staff in North Carolina and elsewhere, as past Republican Party nominees have done. Instead, as has been widely reported, the Trump Campaign is relying predominantly on the RNC and Republican state party entities (such as the NCRP) to manage get-out-the-vote operations in contested states such as North Carolina.

53. The Trump Campaign’s coordination with the RNC and NCRP extends to efforts to monitor polling locations for purported voter fraud. Trump’s running mate, Governor Mike Pence, publicly confirmed that the Trump Campaign is working directly with the RNC and state Republican parties on ballot security measures. At an August 3, 2016, town hall rally in Denver, Colorado, Pence was asked “how is the Trump-Pence campaign going to . . . prevent” Secretary Clinton from “steal[ing] this election.” Pence responded: “I will tell you that the Trump campaign and the Republican National Committee are working very very closely with state governments and secretaries of states all over the country to ensure ballot integrity. . . . We are working hard all over the country, the Republican National Committee is working all over the

country, but I would encourage everyone within the sound of my voice, get involved, participate, be a poll worker on election day . . . be a part of that process, and uphold the integrity of one person one vote in America.”

54. As reflected in the comments of Pence, the Trump Campaign is coordinating with the RNC. The RNC, in turn, coordinates with state Republican parties, including the NRCP. The RNC has delegated “ballot security” initiatives to its agents in North Carolina. The NRCP has urged supporters to act as “eyes and ears on the ground.” Michael Williams, the Election Day Operations Director for the NRCP, sent an email to supporters to be on the lookout for anything that is “off” or “awry” at your polling place. The NRCP’s calls to action are not made in a vacuum. Rather, they are made in the wake of Trump’s repeated calls that the election is “rigged,” that his supporters must therefore “watch” other polling places, and that when Trump says, “‘watch,’ you know what I’m talking about, right?” Just as Trump is encouraging voter intimidation, so, too, is the NRCP.

55. In fact, Charles Hellwig, Vice Chair of the Wake County Republican Party, recently “urged Republican activists to work as poll observers on the lookout for ‘fraudulent, illegal and even outrageous voting violations by the left.’” Inciting his audience, Hellwig wrote “[n]early every day we see some new example of voter fraud or their attempt to subvert the will of the people, and we have to prepare ourselves for the onslaught of illegal activity that is sure to be attempted at the polls.”

56. In addition, consistent with the Trump Campaign, the NRCP has used unsubstantiated allegations of “voter fraud” to restrict and suppress voting. Dallas Woodhouse, the NCRP Executive Director and agent of the RNC, disseminated an email to Republican county board members and other party members, to “empower[.]” them to “make party line

changes to early voting” in order to restrict access to the polls in a manner that will suppress votes of minority communities. Woodhouse’s email echoes sentiments expressed throughout the Trump campaign. Specifically, it states that his call to action was to prevent “voter fraud” and to “promote safe and secure voting and for rules that are fair to *our* side.” (Emphasis added.)

57. Recently, Trump’s campaign manager Kellyanne Conway confirmed that the Trump campaign is “actively working with” the RNC and other branches of the Republican Party apparatus, including the NCRP, to engage in “ballot security” initiatives. The RNC and NCRP have continued this close coordination even after Trump’s widespread and racially charged pleas to his supporters to engage in voter intimidation in areas like North Carolina that contain large communities of racial minorities.

58. Recently, the Trump Campaign distributed talking points to Republican Party surrogates directing that they “[m]ust make points on rigged system,” and encouraging them to claim there has been “an increase in unlawful voting by illegal immigrants.”

#### **IV. CO-CONSPIRATORS RESPOND WITH PROMISES TO INTIMIDATE VOTERS**

59. The available evidence suggests that Trump’s supporters are responding to his calls to engage in voter intimidation. The *Boston Globe* has reported on Trump supporters who are planning to engage in unlawful voter intimidation, and who understand themselves to be doing so at Trump’s behest:

“Trump said to watch your precincts. I’m going to go, for sure,” said Steve Webb, a 61-year-old carpenter from Fairfield, Ohio.

“I’ll look for . . . well, it’s called racial profiling. Mexicans. Syrians. People who can’t speak American,” he said. “I’m going to go right up behind them. I’ll do everything legally. I want to see if they are accountable. I’m not going to do anything illegal. I’m going to make them a little bit nervous.”

60. Notwithstanding Mr. Webb’s pledge not to do “anything illegal,” the conduct in which he plans to engage on Trump’s behalf—deliberately targeting of minority voters via

“racial profiling” in order to “make them a little bit nervous” while they are attempting to vote— unequivocally violates Section 11(b) of the Voting Rights Act. *See, e.g.*, Temporary Restraining Order, *Daschle*, No. 04-cv-4177, Dkt. No. 6.

61. Similarly, Harry Miller, purportedly of Palm Beach, Florida, tweeted in response to Trump’s calls for election observers that he would be “wear’n red at polls... We gonna be watch’n fer shenanigans...& haul ya away...” The tweet included a picture of a pickup truck with Florida plates and a person-sized cage built into the bed, surrounded by American flags. Miller has over 20,000 Twitter followers and tweets almost exclusively about Trump, Secretary Clinton, and racially charged political themes such as deporting “Muzzys.” A typical tweet asserts that “Our Muzzy Commander in Chief” is “shov’n Sharia Law down our throats.... & Crooked Hiltlery follow’n his every move...”

62. At a “poll watcher training” class for Trump supporters organized by the Republican Party of Virginia, would-be watchers expressed their belief that “there is going to be massive voter fraud, and it definitely will be to ensure Hillary Clinton wins.” The leader of the class listed purported voter-fraud schemes “orchestrated by liberal groups,” including “civil rights leaders coercing severely disabled people into voting.” One Trump supporter seeking to be a poll watcher said her “biggest concern” was “[i]lllegals voting,” and noted as an example of said phenomenon that in 2012 she saw voters who did not appear to speak English.

63. According to several newspapers, Trump supporters holding similar beliefs about voter fraud plan to conduct “exit polling” in North Carolina as part of Stone’s “Stop the Steal” movement.

64. Other examples of vigilantism and planned voter intimidation connected to Trump and Stone’s call to action abound. For instance, on October 13, 2016, two armed Trump

supporters staged a purported “protest” in front of the office of a Virginia Democratic candidate for Congress, Jane Dittmar. The armed Trump supporters, one of whom wore a signature Trump campaign hat, stood for nearly twelve hours outside Dittmar’s campaign office, turning sideways so that those inside could see that they were carrying firearms.

65. There have, specifically, been acts of intimidation in North Carolina, where early voting is well underway. One North Carolina Trump supporter and one Board of Education candidate for the upcoming election have armed themselves with a baseball bat, which is marked “TRUMP” for all to see. The Trump supporter, who is also a poll worker, has been spotted walking “directly across the street from the Board of Elections office,” where early voting takes place, carrying the baseball bat. And, the Board of Education candidate, Sherry-Lynn Womack, who is also a Republican, has been spotted walking behind the poll worker carrying the “TRUMP” baseball bat and posing for photos holding the “TRUMP” baseball bat.

66. Also in North Carolina, according to one report, “someone showed up to early voting with a badge saying ‘poll observer’ and was photographing and videotaping cars coming and going and ‘generally being an intimidating factor there.’”

67. Trump supporters have also sought to sow misinformation among supporters of Secretary Clinton. For example, Joshua Lorenz, a Republican City Councilman from Murrysville, Pennsylvania, posted on Facebook an image with the phrase: “Vote Hillary November 8th” and “YOU CAN VOTE AT HOME COMFORTABLY ONLINE!” with instructions for how only Clinton supporters could purportedly vote online. Lorenz included with his post a statement: “More proof that the election process is rigged. Only Hillary supporters can vote from their smartphones or in the comfort of their own homes.” A similar image being circulated online features a photo of Clinton and the statement: “Did you know?

Pennsylvania now has online voting?” in a font that is similar to that used in official Clinton campaign advertising. Of course, these statements are false.

68. Stone has participated directly in this misinformation campaign. On October 23, 2016, Stone sent out a message via his Twitter feed deliberately designed to mislead Democratic voters by representing—using Secretary Clinton’s likeness and logo—that supporters can “VOTE the NEW way on Tues. Nov 8<sup>th</sup>” by texting “HILLARY to 8888,” after which voters will apparently “receive official confirmation.”

69. Due to the aforementioned rhetoric and suppression tactics, North Carolina voters are suffering irreparable harm at the polling place. Reports of the following have surfaced.

- a. Upon information and belief, Craven County Republicans have been intimidating African American voters outside an early voting location and calling Hillary a crook.
- b. Upon information and belief, in Craven County, a former Republican official catcalled and intimidated women who came to vote.
- c. Media outlets have gathered additional instances of voter suppression in North Carolina. *See e.g.*, Joe Killian, “Election watchdogs worry voter intimidation could depress turnout,” NC Policy Watch (Nov. 2, 2016), <http://www.ncpolicywatch.com/2016/11/02/election-watchdogs-worry-voter-intimidation-depress-turnout/>.

70. All the while, Trump continues to fan the flames of polling-place harassment targeting non-white voters in urban areas, and continues to invoke the baseless claim that the unlawful conduct that his supporters are planning, at his behest, is justified by “voter fraud.”

Trump and Stone's formalized efforts to organize these vigilantes through the "Trump Election Observers" and "StopTheSteal" mechanisms remain mostly hidden from public view.

**V. DEFENDANTS' PLANNED ACTIONS ARE NEITHER LEGITIMATE NOR LAWFUL MEASURES TO PROTECT AGAINST VOTER FRAUD**

71. Trump's calls for his supporters to travel en masse outside their counties of residence and engage in vigilante voter intimidation bears no possible relationship to legitimate efforts to protect against voter fraud. In fact, Trump has directed his supporters to engage in activity forbidden by North Carolina state election law.

72. North Carolina law sets forth detailed and comprehensive measures designed to protect against voter fraud. Specifically, Article 5 of the North Carolina Election and Election Laws permits the chair of each political party, the candidate, or the candidate's campaign manager to appoint poll "observers" who have the right to "attend each voting place," to make "observation," to "take notes," and to "obtain . . . a list of the persons who have voted in the precinct." N.C. Gen. Stat. Ann. § 163-45

73. Article 5 imposes strict limits on the number, qualifications, and appointment process for poll watchers. Each political party chair may only "designate two observers to attend each voting place," and "designate ten additional at-large observers . . . who may attend any voting place in that county." Further, only "two observers from the same political party [and one of the at-large observers from each party] shall be permitted in the voting enclosure at any time." Poll observers must be "registered voters of the county for which appointed and must have good moral character." All poll observers must be appointed and have their names submitted to the chief judge of each precinct prior to the election.

74. While Article 8 permits any registered voter of the county to exercise the right of a challenge, challengers must "retire [from the voting enclosure] as soon as the challenge is

heard.” Furthermore, “no person or group of persons shall hinder access, harass others, distribute campaign literature, place political advertising, solicit votes, or otherwise engage in election-related activity in the voting place or in a buffer zone which shall be prescribed by the county board of elections around the voting place.” The buffer zone must be between fifty and twenty-five feet.

75. Trump Campaign supporters who heed the call to travel from outside their counties of residence to minority communities in North Carolina to “watch other communities” are directly violating North Carolina election law’s detailed scheme to ensure the integrity of the state’s elections. In encouraging such behavior, Trump has urged his supporters to move well beyond legitimate and lawful voter protection activity and engage in voter intimidation. *See* N.C. Gen. Stat. Ann. § 163-274 (making it generally illegal to “intimidate or oppose any legally qualified voter on account of any vote such voter may cast or consider or intend to cast, or not to cast, or which he may have failed to cast” or to “break up or by force or violence to stay or interfere with the holding of any primary or election”).

76. Defendants and their supporters who join in Defendants’ concerted misinformation campaign are also in violation of North Carolina’s prohibition on “misrepresent[ing] the law to the public through mass mailing or any other means of communication where the intent and the effect is to intimidate or discourage potential voters from exercising their lawful right to vote.” N.C. Gen. Stat. Ann. § 163-275(17).

\* \* \*

77. It is unfortunate that this Complaint must be filed. What would be more unfortunate is if voter suppression and intimidation were allowed to undermine the democratic

process. This Court should act quickly and firmly to ensure that the citizens of North Carolina are able to vote free from intimidation in the 2016 election.

### **COUNT ONE: KU KLUX KLAN ACT**

78. Plaintiff incorporates by reference the allegations of the preceding paragraphs.

79. Defendants the Trump Campaign, Stone, Stop the Steal Inc., and the NCRP have called on supporters to descend on polling places in “certain areas”—generally, the urban communities of color where they and their allies have stoked fabricated threats of massive voter fraud—in order to intimidate voters at the polls. Trump’s calls to stake out polling places in those communities and to suspiciously, aggressively “watch” these minority voters—“You know what I mean,” he has clarified for his co-conspirators—have resulted in plans to engage in “racial profiling” and threaten lawful voters with the prospect of monitoring, questioning after voting under the guise of phony “exit polling” or by self-declared “citizen journalists,” baseless legal action, and even possible physical harm, including unlawful detention because they have come out to cast a ballot.

80. The Trump Campaign, Stone, and Stop the Steal Inc. have engaged in online organizing and mobilization efforts to support their plan.

81. The RNC and Defendant NCRP are providing financial, personnel, and other organizational support to the voter intimidation efforts launched by the Trump Campaign, Stone, and Stop the Steal Inc. in violation of the Ku Klux Klan Act, which prohibits “conspir[ing] to prevent, by force, intimidation, or threat, any citizen who is lawfully entitled to vote, from giving his support or advocacy in a legal manner,” and provides a cause of action against any of the conspirators to anyone “deprived of having and exercising any right or privilege of a citizen of the United States.” 42 U.S.C. § 1985(3).

82. Absent declaratory and injunctive relief, voters will be subjected to intimidation, threats, and perhaps even force at the hands of vigilante “poll watchers” and “ballot integrity” volunteers on Election Day, and many may suffer unwarranted delays or denials of their right to cast a ballot in the approaching elections.

83. Plaintiffs are entitled to a declaration that the NCRP, the Trump Campaign, Stone, Stop the Steal Inc., and their co-conspirators have violated the Ku Klux Klan Act through their conspiracy to intimidate voters, and an injunction enjoining Defendants and others from any further activity to advance their conspiracy.

### **COUNT TWO: VOTING RIGHTS ACT**

84. Plaintiff incorporates by reference the allegations of the preceding paragraphs.

85. Following Trump’s urging, Defendants have called for—and their supporters have promised—polling-place activity that is objectively likely to instill fear in voters. Such intimidation includes racial targeting, invasions of physical space, aggressive questioning and other forms of menacing, suggestions of possible criminal prosecution, and veiled or actual threats of physical violence or harm.

86. The RNC and Defendant NCRP have provided financial, personnel, and organizational support to the efforts of the Trump Campaign, Stone, and Stop the Steal Inc. to organize people to engage in intimidation efforts in North Carolina.

87. This planned course of intimidation constitutes a violation of Section 11(b) of the Voting Rights Act, which prohibits all actual or attempted “intimidation,” “threats,” or “coercion” against a person, either “for voting or attempting to vote.”

88. Absent declaratory and injunctive relief, voters will be subjected to intimidation, threats, and perhaps even force at the hands of vigilante “poll watchers” and “ballot integrity”

volunteers on Election Day, and many may suffer unwarranted delays or denials of their right to cast a ballot in the approaching elections.

89. Plaintiffs are entitled to a declaration that the NCRP, the Trump Campaign, Stone, Stop the Steal, and their co-conspirators have violated Section 11(b) of the Voting Rights Act.

### **PRAYER FOR RELIEF**

WHEREFORE, Plaintiffs pray this Court:

a) Declare that the harassment or intimidation of voters at or outside the polls during the 2016 Election—including through aggressive questioning of those waiting to vote, threatening or suggesting legal or criminal action, or any other form of menacing or intimation of violence—is contrary to law.

b) Declare that Defendants’ “exit polling” and “citizen journalist” initiatives are contrary to law.

c) Temporarily restrain and enjoin any such conduct effective through November 8, 2016.

d) Temporarily restrain and enjoin the NCRP, the Trump Campaign, Stone, Stop the Steal Inc., and their affiliates and collaborators from organizing efforts to engage in voter intimidation. These efforts include but are not limited to:

1. Funding, encouraging, or otherwise supporting, including by training or organizing, individuals who are not officially appointed poll watchers under North Carolina law to be present at or around polling places or voter lines for the purpose of engaging in poll watching activities;

2. Monitoring polling places, or permitting, encouraging, or assisting individuals to monitor polling places, if the proposed monitor does not meet the statutory requirements for service as a poll watcher;
3. Gathering or loitering within fifty (50) feet of a polling place, or permitting, encouraging, or assisting any individuals to gather or loiter within fifty (50) feet of a polling place, unless such person is one of the identified poll watchers for each candidate or party who may be present in a polling place at any time;
4. Questioning, interrogating, or verbally harassing voters or prospective voters, or training, organizing, or directing others to do the same, for the purpose or with the effect of intimidating voters or prospective voters;
5. Following, taking photos of, or otherwise recording voters or prospective voters, those assisting voters or prospective voters, or their vehicles, or training, organizing, or directing others to do the same.

e) Temporarily restrain and enjoin Defendants Stone and Stop the Steal from questioning, and from training, organizing, or deputizing any persons to question, voters at North Carolina polling locations under the guise of purported “exit polling” operations.

f) Publicize the Order to all law enforcement and elections officials in advance of Election Day.

g) Grant such other relief as this Court may deem proper.

11/03/2016

Respectfully submitted,

/s/ John R. Wallace

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